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7 UNITED STATES DISTRICT COURT
8 WESTERN DISTRICT OF WASHINGTON
9 AT TACOMA

10 JENNIFER CRANE, individually, and
11 JEFFREY CRANE, individually,

12 Plaintiffs,

13 v.

14 CITY OF ROY, a Washington municipality,
15 JON HOLDAM, in his official and individual
16 capacity, and RICO ROWE, in his official and
17 individual capacity,

18 Defendants.

Case No. C08-05156 RJB

ORDER ON DEFENDANT
ROWE'S MOTION FOR
SUMMARY JUDGMENT
RE: IMMUNITY AND
ON DEFENDANT
HOLDAM'S MOTION
FOR SUMMARY
JUDGMENT

19 This matter comes before the Court on Defendant Rowe's Motion for Summary Judgment re:
20 Immunity (Dkt. 34), Defendant Holdam's Motion for Summary Judgment (Dkt. 37), Defendant Holdam's
21 Motion to Strike (Dkt. 59), and Defendant Rowe's Motion to Strike (Dkt. 58). The Court has considered
22 the relevant documents, the remainder of the file herein, and heard oral argument on 18 September 2008.

23 **I. FACTUAL AND PROCEDURAL HISTORY**

24 This civil rights action was filed in Pierce County Superior Court on February 6, 2008, and was
25 removed to this Court by the Defendants on March 17, 2008. Dkt. 1. Plaintiffs allege that the Defendant
26 City of Roy police officers, Jon Holdam and Rico Rowe, along with Plaintiff Jennifer Crane's ex-husband
27 Terry Brown, (who is not a party), included false information in an official police report of child abuse.
28 Dkt. 1, at 9. The information that Plaintiffs allege was falsely included in the reports was that the
purported child abuse victim had obvious bruising on his neck and throat. Dkt. 1, at 9-10. Plaintiffs allege

1 that Terry Brown previously served as a City of Roy police officer, and that the named Defendant police
2 officers included false information in the report in order to help Mr. Brown get custody of his children. *Id.*,
3 at 10. Plaintiffs make the following claims pursuant to 42 U.S.C. § 1983: 1) interference with family
4 relationship, 2) abuse of process, 3) malicious prosecution, 4) conspiracy to deprive Plaintiffs of their civil
5 rights, 5) failure to supervise and adequately train against the City of Roy, and 6) unconstitutional policies
6 and procedures against the City of Roy. Dkt. 1, at 11-15. Plaintiffs make claims under state law for: 1)
7 violation of RCW 26.44.060, prohibiting false reporting, and 2) for negligence against the City of Roy *Id.*
8 at 15-16.

9 **A. RELEVANT EVENTS**

10 Plaintiff Jennifer Crane (then Jennifer Robin) married Terry Brown in June of 1997. Dkt. 46. Mr.
11 Brown was a police officer and volunteer firefighter for the City of Roy, Washington. *Id.*, at 2. The City
12 of Roy, population of under 1,000, is located in Pierce County. Dkt. 50, at 31. Mr. Brown left his
13 employment with the City of Roy in January of 2005. Dkt. 60.

14 Plaintiff Jennifer Crane began dating Plaintiff Jeffrey Crane in 2003. Dkt. 46, at 3. In October of
15 2004, Plaintiff Jennifer Crane's (then Jennifer Brown) and Terry Brown's marriage was dissolved after a
16 lengthy and contentious separation. Dkt. 46, at 3. The couple had two children, L.B. and H.B. *Id.*, at 1.

17 Plaintiff Jennifer Crane states that she feared for her life due to Mr. Brown's behavior. *Id.*, at 2.
18 She stated that she complained to the City of Roy Police Department of Mr. Brown's stalking and
19 harassing behaviors, to no avail. *Id.* Eventually, she obtained temporary and then permanent restraining
20 orders against Mr. Brown. *Id.*, at 3. The permanent restraining order was renewed on more than one
21 occasion. *Id.* at 3-4. In April of 2004 Mr. Brown contested renewal of the restraining order. *Id.* In
22 support of Mr. Brown's opposition to renewal of the restraining order, Defendant Jon Holdam, of the City
23 of Roy Police Department, wrote a letter in which he commented positively upon Mr. Brown's character,
24 and asserted that Brown's duties as a policeman were hindered by the restraining order. Dkt. 46, at 52.
25 The letter was on City of Roy Police Department letterhead. *Id.* The then Chief of Police, John Hawk,
26 wrote a similar letter. Dkt. 46, at 54. The letter acknowledges that he has "received several calls from
27 [Plaintiff Jennifer Crane] telling [him] how dangerous [Mr. Brown] is . . . [Mr. Brown] has been
28 investigated by Pierce County and there has never been any proof of the allegations." *Id.* The Chief of

1 Police's letter was also on City of Roy Police Department letterhead. *Id.* Despite Defendant Holdam and
2 Police Chief Hawk's letters advocating on Mr. Brown's part, the protective order was renewed. Dkt. 46,
3 at 56. On April 22, 2005, Mr. Brown pled guilty to violating the restraining order. Dkt. 46, at 12-13. He
4 was given a two year deferred sentence and was fined. *Id.*

5 After Jennifer and Terry Brown's divorce was final, Jennifer and Mr. Crane moved in together.
6 Dkt. 46, at 4. They eventually became engaged. *Id.* On June 21, 2005 to June 26, 2005, Plaintiffs took
7 their children, including L.B., than age six, to Disneyland in Anaheim, California. *Id.* According to
8 Plaintiffs, on June 22, 2005, L.B. was playing near a curb of the street in front of the hotel while waiting
9 for the bus. *Id.* Plaintiffs allege that Mr. Crane noticed the bus was approaching and L.B. was about to
10 step in front of it. *Id.* Mr. Crane grabbed L.B. "across the back of the neck and shoulders and then got
11 down to his level and talked to him about the danger." *Id.*, at 5. Mrs. Crane states that this "scared L.B."
12 and L.B. began to cry. *Id.* Plaintiffs allege that they went on to enjoy their trip. *Id.* Plaintiffs state that
13 there were no physical marks on L.B. as a result of this incident. *Id.*, at 10.

14 Plaintiffs allege that the day after they returned from their trip, on June 27, 2005, L.B. and the other
15 children stayed with their babysitter, Stephanie Smith. Dkt. 46, at 5. The record contains a statement from
16 Ms. Smith. Dkt. 46, at 61. Ms. Smith states that she did not notice any "bruising of the skin on his neck
17 or any other part of [L.B.'s] body." *Id.* Nor did she notice any "redness or irritation of the skin." *Id.* Mr.
18 Brown picked L.B. up from Ms. Smith's house. Dkt. 46, at 5.

19 According to Mr. Brown, L.B. came to him that evening frightened about the incident in
20 Disneyland. Dkt. 39, at 1. Mr. Brown states that L.B. told him that "he was grabbed from the back of his
21 neck and that Jeff's hand circled around and hurt his neck and made it hard to breathe." *Id.*, at 2. Mr.
22 Brown states L.B. felt that Mr. Crane was "really mad at him when he did it." *Id.*

23 Alarmed, Mr. Brown looked at L.B.'s neck and saw "some faint marks" and called Washington
24 State's Child Protective Services ("CPS"). *Id.* According to Mr. Brown, CPS advised him to call the
25 Pierce County's Sheriff. *Id.* An initial CPS referral was made. Dkt. 46, at 63.

26 Around 12:16 a.m. on June 28, 2005, Pierce County Deputy Sheriffs Montgomery Minion and
27 Michael Phipps arrived at Mr. Brown's residence. Dkt. 48, at 1. Deputy Minion states that he carefully
28 observed L.B. and saw no bruises, marks or other signs of assault. *Id.*, at 2. Deputy Minion denies that he

1 stated that he believed there was any evidence of abuse. *Id.* He advised Mr. Brown that they would not
2 write a report about the incident and would take no further action. *Id.*

3 Mr. Brown states that he was dissatisfied with the Pierce County Deputies' investigation. Dkt. 39,
4 at 2. He states that they glanced briefly at L.B.'s neck, but never looked closely on both sides. *Id.*
5 Although he and Plaintiffs lived outside the Roy city limits, Mr. Brown then contacted Defendant Jon P.
6 Holdam of the City of Roy Police Department. Dkt. 38. Defendant Holdam told Mr. Brown to bring L.B.
7 to the police station. *Id.*, at 2. Defendant Holdam acknowledges having a social as well as working
8 relationship with Mr. Brown. *Id.* Defendant Holdam called in Defendant Rico Rowe of the City of Roy
9 Police Department, who is trained in interviewing children. Dkt. 35, at 2. Defendant Holdam also
10 contacted Jason Koontz, an EMT with Pierce County Fire District 17, which serves the City of Roy. Dkt.
11 41. The fire station is located across the street from the police station. *Id.*

12 Defendant Rowe states that he interviewed Mr. Brown and L.B. separately. Dkt. 35, at 2.
13 Defendant Rowe states that he felt that L.B. knew the difference between truth and falsity. *Id.* Defendant
14 Rowe filed a Supplemental Report to Defendant Holdam's Report of Investigation, which is discussed
15 below. Dkt. 35, at 11. Rowe's report states that:

16 I then asked [L.B.] to tell me if anything happened while they were [in Disneyland] that
17 upset him, [L.B.] stated that the suspect choked him at the bus stop. I asked [L.B.] to tell
18 me about it, he stated that there was a nickel on the ground by a persons [sic] foot, [L.B.]
19 reached down to pick it up. He was looking at it and tossed it in the air and it hit the
20 ground, the suspect got mad and reached around from behind [L.B.] and grabbed [L.B.] by
21 the throat and choked [L.B.] Intel [sic] he could not breath [sic], [L.B.] stated that he
22 started crying and the suspect let him go.

23 I asked [L.B.] if his mother was there when the suspect choked him, [L.B.] stated yes, I
24 asked him to tell me about it, [L.B.] stated that she just stood there, I asked if she said
25 anything to the suspect, [L.B.] stated no.

26 The victim was checked for physical marks that might show the choking had accrued [sic]
27 and it was found that there were bruises on the victim's throat; pictures were taken of the
28 marks, as well as of the victim.

Dkt. 35, at 11-12.

29 After Defendant Rowe interviewed L.B., Defendant Holdam filed a Report of Investigation. Dkt.
30 38, at 6. Holdam's report states that he examined L.B. and "observed a bruise on the side of his neck. The
31 bruise appeared to be approximately 3-5 days old and had turned blue/yellow in color. The bruise was
32 approximately 1 ½ inch long by ½ inch wide." Dkt. 38 at 6-7. Defendant Holdam said that he would
33 forward any reports to the Anaheim California Police Department because the incident occurred there.

1 Dkt. 38, at 3-4. Defendant Holdam states that he took pictures of L.B.'s neck. *Id.* at 3. Defendant
2 Holdam states that he sought to review the file later and the file folder was not in the report locker. Dkt.
3 38, at 4. He states that he found the empty file folder on the Chief of Police's desk. *Id.* The Chief of
4 Police, John Hawk, is now deceased.

5 Jason Koontz, the EMT who came to the City of Roy police station at Defendant Holdam's
6 request, states that he recalls "observing a red mark approximately three inches long on one side of the
7 boy's neck. The mark was consistent with being made by another person's hand, but [he] could not tell
8 from the physical evidence alone whether it was definitely the result of someone grabbing the child by the
9 throat." Dkt. 41, at 2. He states that he remembers that multiple digital photographs were taken but,

10 Because the mark was faint, it was difficult to obtain a photograph that showed it. I recall
11 we took multiple photographs in different lighting in order to get the mark to be visible. I
12 believe I even took one of the photographs myself. . . . The marks were very difficult, if not
impossible, to see in the images I viewed.

13 *Id.*

14 On June 29, 2005, Mr. Brown filed an ex parte motion for an order restraining L.B.'s mother,
15 Plaintiff Jennifer Crane, and her then boyfriend Plaintiff Jeffrey Crane from having contact with L.B. and
16 his sibling H.B. Dkt. 36, at 19. In the motion, Mr. Brown states that, "my son was choked by Jeffery
17 Crane. He stated that Crane squeezed his neck til [sic] it hurt really bad and he couldn't breathe." *Id.*, at
18 21. Mr. Brown filed a statement with the motion. Dkt. 46, at 71-72. In his statement, Mr. Brown related
19 that L.B. told him of the choking incident. *Id.*, at 72. Mr. Brown stated that he looked at L.B.'s neck and
20 noted some "faint red marks." *Id.* He stated that upon the advice of CPS, he called the Pierce County
21 Sheriff. *Id.* He stated,

22 Pierce County Officer Deputy Minion came out about 11:30 p.m. on June 27th and spoke to
23 L.B. after he woke L.B. from a deep sleep and made the comment that he has no doubt that
24 the incident had occurred as L.B. stated but he was not making a full report at that time due
25 to CPS being involved. . . . After further research I found out Pierce County did not have
26 jurisdiction on this situation as it happened in Orange County, California while the kids
27 were on vacation. The City of Roy Police Department made a report that is being
28 forwarded to the correct jurisdiction. L.B. was interviewed by a Child Abuse Investigation
Interrogation Officer, Officer Rowe and the report and pictures were done by Officer
Holdam, the case number is 05-179-0125. I was advised by the Roy Police Department,
Pierce County Sheriffs and CPS all suggested that I get an order to protect my children.

1 *Id.* Mr. Brown did not provide the Pierce County Superior Court with copies of, or the contents of, the
2 City of Roy police reports. The custody motion was granted. Dkt. 36, at 15. Although Mr. Brown was
3 originally to have returned the children to Plaintiff Jennifer Crane at 5:30 p.m. on June 29, 2005(Dkt. 36, at
4 22), they remained with him that night due to the restraining order (Dkt. 46, at 7). The next day, June 30,
5 2005, the Pierce County Washington Superior Court modified the order to re-establish Jennifer Crane as
6 the custodial parent of the children, but left in place the restraints on Jeffrey Crane. Dkt. 36, at 25. L.B.
7 was returned to his mother's custody on June 30, 2005. Dkt. 46, at 7. A hearing was scheduled for July
8 18, 2005. Dkt. 36, at 25.

9
10 On July 18, 2005, the restraining order was vacated. Dkt. 36, at 28. According to the Plaintiffs,
11 although Ms. Crane was able to gain custody of her children again after one day, due to the restraining
12 order against Mr. Crane, the parties had to live separately until the order was lifted. Dkt. 47, at 4.

13 Mr. Crane states that he was contacted by Officer Rod Celello of the Anaheim, California Police
14 Department. *Id.*, at 5. Mr. Crane states that he told Officer Cellelo of the Pierce County Sheriff Deputies'
15 opinion that there was no evidence of abuse. *Id.* On July 25, 2005, Mr. Crane was informed by a
16 prosecutor in California that there was insufficient evidence to bring a case against him and the case was
17 closed. *Id.*

18 Plaintiffs were contacted by CPS on July 18, 2005. Dkt. 47, at 5. On August 12, 2005, CPS
19 issued a letter regarding its investigation of the incident. Dkt. 36, at 35. It found that the allegation of
20 physical abuse was inconclusive. *Id.* Inconclusive was defined in the letter to mean "based on the
21 information available to CPS, it cannot be determined whether child abuse or neglect occurred." *Id.*
22 Plaintiffs state that they were not satisfied with that result, and, at Plaintiffs' request, worked with CPS for
23 a year, CPS issued a further decision. Dkt. 47, at 5. On July 20, 2006, CPS issued an additional report
24 regarding the incident. Dkt. 46, at 121-122. CPS found that the allegation of physical abuse was
25 unfounded. *Id.*

26
27 Plaintiffs state that as a result of this incident, they decided to move from Roy to Graham,
28 Washington. Dkt. 47, at 6.

1 **B. PENDING MOTIONS**

2 Defendant Rowe moves for summary dismissal of the claims against him, arguing that: 1) Plaintiffs'
3 constitutional rights to family unity and intimate association were not violated, 2) even if their
4 constitutional rights were violated, none of his actions caused a violation, 3) due to the fact that none of
5 Plaintiffs constitutional rights were violated, their claims for malicious prosecution, abuse of process and
6 conspiracy to deprive constitutional rights claims should be dismissed, and) he is protected by qualified
7 immunity as to Plaintiffs' federal claims. Dkt. 34. Defendant Rowe argues that Plaintiffs state law claims
8 should be dismissed because: 1) RCW 26.44.060 does not create a civil cause of action or remedy for false
9 reporting, 2) he has immunity under RCW 26.44.060, 3) he has qualified immunity under Washington state
10 law, 4) he is entitled to immunity under RCW 4.24.510, and 5) Plaintiffs cannot show that Defendant
11 Rowe's actions were the proximate cause of their alleged injuries. *Id.*

12
13 Defendant Holdam moves for summary dismissal of Plaintiff's claims arguing that: 1) Defendants
14 did not violate Plaintiffs' constitutional rights regarding their family relationships, 2) Defendants did not
15 abuse the process contrary to Plaintiffs' constitutional rights, 3) Defendants did not maliciously prosecute
16 Plaintiffs, 4) there is no evidence that Defendants conspired to violated Plaintiffs' civil rights, 5)
17 Defendants are entitled to qualified immunity on the federal claims, 6) there is no cause of action under
18 RCW 26.44.060 under the facts here, 7) Defendant Holdam is entitled to state law qualified immunity, and
19 8) Plaintiffs cannot show proximate cause for their injuries. Dkt. 37.

20 Plaintiffs respond arguing that: 1) Defendants Holdam and Rowe are not entitled to qualified
21 immunity, 2) there are issues of fact as to whether Plaintiffs' constitutional right to family unity was
22 violated, 3) Plaintiffs' rights were clearly established, 4) the fact that Jeff Crane and Jennifer Crane were
23 unmarried at the time does not make Defendants' conduct constitutional, 5) Defendants Holdam and Rowe
24 are not entitled to summary judgment for the 42 U.S.C. § 1983 malicious prosecution claim, and 6)
25 Defendants Holdam and Rowe are not entitled to summary judgment for the civil conspiracy claim. Dkt.
26 45. Plaintiffs further respond that Defendants Holdam and Rowe are liable under state law: 1) for their
27 negligence, malicious interference with family, and state law malicious prosecution claims, 2) there is an
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1 implied cause of action in RCW 26.44.060, 3) Plaintiffs are entitled to a cause of action or presumption
2 because of Defendants' spoliation of the photographic evidence, and 4) Defendants Holdam and Rowe
3 caused Plaintiffs' damages. *Id.*

4 Although the pending motions were brought by the individually named Defendants and raised no
5 issues regarding the claims against the City of Roy, it filed a reply in opposition to Plaintiffs' response.
6 Dkt. 55. The City argues that: 1) the Court should not grant discovery spoliation sanctions against the
7 City, 2) Plaintiffs offer no evidence to substantiate their claim that City of Roy police reports were used to
8 obtain the June 29, 2005 protective order, 3) Plaintiffs offer no admissible evidence regarding Terry
9 Brown's alleged background check on Jeff Crane in 2003, 4) Plaintiffs improperly attempt to use the
10 Washington State Patrol report as evidence of negligence, 5) Plaintiffs cannot use Defendant Holdam's
11 unsworn out of court statement against the City of Roy, and 6) Plaintiffs fail to recognize the distinctions
12 between the instant suit and *Rodriguez v. Perez*, 99 Wn. App. 439 (Div. 1. 2000).

14 Defendant Rowe replies, arguing that: 1) he is protected by qualified immunity as to Plaintiffs'
15 constitutional claim for interference with familial relationship, 2) Plaintiffs have not opposed the motion as
16 to their abuse of process claim, 3) summary judgment is appropriate on Plaintiff's federal malicious
17 prosecution claim, 4) Plaintiffs' claim that the Defendants conspired to deprive them of their civil rights
18 must fail because there is no evidence that the Defendants were motivated by racial or other class-based
19 animus, 5) Plaintiffs' state law claims for negligence, malicious prosecution, and malicious interference
20 with family should be dismissed because they were not pleaded in the complaint, 6) Plaintiffs claim for a
21 violation of RCW 26.44.060 should be dismissed because there is no implied right of action under the
22 statute, 7) the facts do not justify sanctioning Defendant Rowe over the missing photographs, 8) Defendant
23 Rowe is entitled to state law qualified immunity, and 9) Plaintiffs do not respond to Defendant Rowe's
24 argument that he is immune from Plaintiffs' state law claims under RCW 4.24.510. Dkt. 58.

26 Defendant Holdam replies, arguing that: 1) he is entitled to qualified immunity on Plaintiffs' federal
27 constitutional claims, 2) Plaintiffs' conspiracy claim lacks merit, 3) Plaintiffs' state law claims are
28 subject to summary judgment dismissal, and 4) spoliation is not an issue appropriately addressed on

1 summary judgment. Dkt. 59.

2 Defendant Holdam moves to strike paragraphs 2, 3, 8, 9, 11, and 14-17 of Jennifer Crane's
3 Declaration (Dkt. 46) as inadmissible hearsay, including inappropriate opinion evidence, and containing
4 conclusory allegations. Dkt. 59. Defendant Holdam moves to strike portions of the Declaration of
5 Sergeant Lantz (Dkt. 49) as hearsay. *Id.* Defendant Rowe moves to strike portions of Plaintiffs'
6 declarations (Dkts. 46 and 47), and the Declaration of Sergeant Lantz (Dkt. 49) as inadmissible hearsay.
7 Dkt. 58.

8 **II. DISCUSSION**

9 **A. SUMMARY JUDGMENT STANDARD**

10 Summary judgment is proper only if the pleadings, depositions, answers to interrogatories, and
11 admissions on file, together with the affidavits, if any, show that there is no genuine issue as to any material
12 fact and the moving party is entitled to judgment as a matter of law. Fed. R. Civ. P. 56 (c). The moving
13 party is entitled to judgment as a matter of law when the nonmoving party fails to make a sufficient
14 showing on an essential element of a claim in the case on which the nonmoving party has the burden of
15 proof. *Celotex Corp. v. Catrett*, 477 U.S. 317, 323 (1985). There is no genuine issue of fact for trial
16 where the record, taken as a whole, could not lead a rational trier of fact to find for the non moving party.
17 *Matsushita Elec. Indus. Co. v. Zenith Radio Corp.*, 475 U.S. 574, 586 (1986) (nonmoving party must
18 present specific, significant probative evidence, not simply "some metaphysical doubt."); *See also* Fed. R.
19 Civ. P. 56(e). Conversely, a genuine dispute over a material fact exists if there is sufficient evidence
20 supporting the claimed factual dispute, requiring a judge or jury to resolve the differing versions of the
21 truth. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 253 (1986); *T.W. Elec. Serv., Inc. v. Pac. Elec.*
22 *Contractors Ass'n*, 809 F.2d 626, 630 (9th Cir. 1987).

23 The determination of the existence of a material fact is often a close question. The court must
24 consider the substantive evidentiary burden that the nonmoving party must meet at trial – e.g., a
25 preponderance of the evidence in most civil cases. *Anderson*, 477 U.S. at 254; *T.W. Elec. Serv., Inc.*, 809
26 F.2d at 630. The court must resolve any factual issues of controversy in favor of the nonmoving party only
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1 when the facts specifically attested by that party contradict facts specifically attested by the moving party.
2 The nonmoving party may not merely state that it will discredit the moving party's evidence at trial, in the
3 hopes that evidence can be developed at trial to support the claim. *T.W. Elec. Serv., Inc.*, 809 F.2d at 630
4 (relying on *Anderson, supra*). Conclusory, non specific statements in affidavits are not sufficient, and
5 missing facts will not be presumed. *Lujan v. Nat'l Wildlife Fed'n*, 497 U.S. 871, 888-89 (1990).

6 **B. FEDERAL CONSTITUTIONAL CLAIMS**

7 1. *Claims Made and Defenses*

8
9 Plaintiffs assert in their Response that their constitutional rights to family unity/intimate association
10 were violated by Defendants' actions, that Defendants actions constituted malicious prosecution in
11 violation of their constitutional rights, and that the Defendants conspired to violate their federal
12 constitutional rights. Dkt. 45. Each of these claims will be examined below, along with application of
13 qualified immunity and other defenses.

14 2. *Violation of the Constitutional Right to be Free From an Abuse of the Process by* 15 *Defendants Rowe and Holdam*

16 Plaintiffs do not respond to Defendants' arguments that their abuse of process claim should be
17 dismissed. *Id.* Western District of Washington Local Fed. R. Civ. P. (b)(2) provides that failure to
18 respond to a motion may be considered by the court as an admission that the motion has merit. Plaintiffs'
19 failure to respond to Defendants' motion on this claim is so construed. Defendants' motion on Plaintiffs'
20 claim for abuse of process, brought pursuant to section 1983, should be granted and the claim dismissed.

21 3. *Qualified Immunity*

22 "[G]overnment officials performing discretionary functions generally are shielded from liability for
23 civil damages insofar as their conduct does not violate clearly established statutory or constitutional rights
24 of which a reasonable person would have known." *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982).
25 "Through application of the qualified immunity doctrine, public servants avoid the general costs of
26 subjecting officials to the costs of trial - distraction of officials from their governmental duties, inhibition of
27 discretionary action, and deterrence of able people from public service." *V-I Oil Co. v. Smith*, 114 F.3d
28 854, 857 (9th Cir. 1997)(*internal citations omitted*). The immunity is "immunity from suit rather than a

1 mere defense to liability.” *Mitchell v. Forsyth*, 472 U.S. 511, 526 (1985).

2 “The Supreme Court has established a two-part analysis for determining whether qualified
3 immunity is appropriate in a suit against an officer for an alleged violation of a constitutional right.” *Boyd*
4 *v. Benton County*, 374 F.3d 773, 778 (9th Cir. 2004), *citing Saucier v. Katz*, 533 U.S. 194, 201 (2001). A
5 court required to rule upon qualified immunity must examine: (1) whether the officer violated the
6 plaintiff’s constitutional rights on the facts alleged and (2) if there was a violation, whether the constitution
7 rights were clearly established. *Id.* (*internal citations omitted*).

8
9 a. Violation of the Constitutional Right to Family Unity by Defendants Rowe
and Holdam - First Saucier Inquiry

10 The Substantive Due Process Clause of the Fourteenth Amendment to the U.S. Constitution
11 protects the fundamental right of parents to make decisions concerning the care, custody, and control of
12 their children. *Troxel v. Grandville*, 530 U.S. 57, 64 (2000). “While a constitutional liberty interest in the
13 maintenance of the familial relationship exists, this right is not absolute.” *Woodrum v. Woodward County*,
14 866 F.2d 1121, 1125 (9th Cir 1989). The interest of the parents must be balanced against the interests of
15 the state in protecting the child. *Id.* The Fourteenth Amendment, then, “guarantees that parents will not
16 be separated from their children without due process of law except in emergencies.” *Mabe v. San*
17 *Bernadino Co. Dept. of Public Social Services*, 237 F.3d 1101, 1107 (9th Cir. 2001).

18
19 Further, the First Amendment “protects those relationships, including family relationships, that
20 presuppose deep attachments and commitments to the necessarily few other individuals with whom one
21 shares not only a special community of thoughts, experiences, and beliefs but also distinctively personal
22 aspects of one's life.” *Board of Dir. v. Rotary Club*, 481 U.S. 537, 545 (1987)(*internal citations omitted*).

23 The Ninth Circuit recognizes a cause of action under 42 U.S. § 1983 for alleged violations of the
24 right to family unity and intimate association under both the Fourteenth and First Amendment. *Lee v. City*
25 *of Los Angeles*, 250 F.3d 668, 685 (9th Cir. 2001).

26 There are issues of fact as to whether Plaintiff Jennifer Crane’s right to family unity with her
27 children was violated. Parties do not dispute that a mother generally has a right to unity with her biological
28 children. Although Plaintiffs admit that an incident involving Mr. Crane grabbing L.B. occurred in

1 California (Dkts. 46 at 4-5, and 47, at 2-3), there are issues of fact as to whether L.B. had marks on his
2 body as a result of the incident. Viewing the evidence in a light most favorable to Plaintiffs, there is some
3 showing that Defendants Holdam and Rowe included false information in their police reports: that L.B.
4 had marks on his body consistent with being choked when he did not. The fact that Jennifer Crane was
5 separated from her children for a single day, does not change that she was, indeed, separated from them.
6 At the hearing on these Motions, Defendants Holdam and Rowe argued that her right to family unity was
7 not violated because Jennifer Crane was afforded due process and emergency circumstances existed. Due
8 process, at a minium, requires notice and an opportunity to be heard. *Ram v. Rubin*, 118 F.3d 1306, 1310
9 (9th Cir. 1997). There is no evidence in the record that Jennifer Crane had notice of the allegedly false
10 reports or of the ex parte proceedings or had an opportunity to be heard. There are issues of fact as to
11 whether emergency circumstances existed. The record indicates that the incident complained of occurred
12 several days prior to the ex parte hearing. L.B. had been in the Plaintiffs' custody for days without
13 incident. There was no prior allegation of Mr. or Mrs. Crane ever abusing or neglecting L.B. If Plaintiffs'
14 version of events is believed, Plaintiff Jennifer Crane's right to family unity with her children was violated
15 for a day. However, as discussed in Section B. 4. of this Opinion, Plaintiffs' have not shown that
16 Defendants Holdam and Rowe's actions caused the deprivation as to her children.

17
18 As to Plaintiff Jeffrey Crane's claim to family unity with L.B. and H.B., Plaintiffs fail to cite to any
19 authority that a live-in boyfriend, even if engaged to his girlfriend, has a right to family unity with his
20 girlfriend's children. No doubt, families are, and always have been, composed of various mixes of people
21 of many ages. In this case though, at the time of the children's approximately 20 day separation from
22 Plaintiff Jeffery Crane, Mr. Crane was not related to these children biologically or by marriage, nor had he
23 legally adopted them. Plaintiffs do not contest that there was some sort of incident in California involving
24 L.B., who was around six. Dkts. 46 at 4-5, and 47, at 2-3. The right to family unity must always be
25 balanced with the state's concern for the safety of children. *Woodrum*, at 1125. In any event, Plaintiffs
26 have failed to show any authority for extending the constitutional protection to the right of family unity to
27 Plaintiff Jeffrey Crane and L.B. and H.B.. Plaintiffs have not shown that there are issues of fact as to
28

1 whether Plaintiff Jeffrey Crane's First and Fourteenth Amendment right to family unity with the children
2 was violated.

3 Plaintiffs point out that not only the right to family unity with the children was impacted by these
4 events. Plaintiffs argue that Jennifer and Jeffrey Crane's right to intimate association with each other was
5 restricted during the twenty or so days that the protective order was in place. Plaintiffs note that when
6 Jennifer Crane had custody of the children, she and Mr. Crane were unable to be together because L.B. and
7 Jeffrey Crane were to have no contact. The issue then, is whether an unmarried couple has a First
8 Amendment right to intimate association. The Cranes lived together for approximately a year prior to
9 these events. Although they were engaged, the record fails to indicate when they were actually married.
10 No doubt, many couples never marry but remain in long lasting relationships sharing "a special community
11 of thoughts, experiences, and beliefs" as well as "distinctively personal aspects of one's life." *Board of Dir.*
12 *v. Rotary Club*, 481 U.S. 537, 545 (1987). However, other couples live together for a short time and then
13 separate. The Court is faced with a difficult question: that is when does the constitutional right to intimate
14 association attach? Plaintiffs do not point to any authority that in 2005 co-habiting unmarried couples
15 had a constitutional right to intimate association. In any event, as discussed in Section B. 4. here, even
16 presuming that such a right did exist here, the Plaintiffs still have not shown that the Defendants' actions
17 violated that right. Additionally, even if Plaintiffs had a right to intimate association, and could show that
18 Defendants' actions violated that right, Plaintiffs have not shown the Plaintiffs' right to intimate association
19 was clearly established at the time.
20

21 b. Violation of the Constitutional Right to Avoid Being Maliciously Prosecuted
22 by Defendants Rowe and Holdam - First Saucier Inquiry

23 In order to prevail on a § 1983 claim of malicious prosecution, a plaintiff must show that the
24 defendants prosecuted him with malice and without probable cause, and that they did so for the purpose of
25 denying him equal protection or another specific constitutional right. *Awabdy v. City of Adelanto*, 368
26 F.3d 1062, 1066 (9th Cir. 2004). Generally, a claim of malicious prosecution is not cognizable under
27 Section 1983 if a process is available within the state judicial system to provide a remedy. *Usher v. City of*
28 *Los Angeles*, 828 F.2d 556, 561 (9th Cir. 1985). The only exception is "when a malicious prosecution is

1 conducted with the intent to deprive a person of equal protection of the laws or is otherwise intended to
2 subject a person to denial of constitutional rights.” *Id.*

3 Here, Plaintiffs have failed to show that Defendants Rowe and Holdam’s actions resulted in a
4 malicious prosecution or other denial of their constitutional rights. Furthermore, Plaintiffs’ section 1983
5 malicious prosecution claim is barred by the fact that there is a state remedy available. This claim should
6 be dismissed because Plaintiffs have not shown that any of their constitutional rights were violated by these
7 Defendants. *See Clark v. Baines*, 150 Wn.2d 905, 912 (2004)(recognizing a Washington common law
8 claim for malicious prosecution). The Amended Complaint (amended after these motions were filed)
9 includes a state law claim for malicious prosecution. Dkt. 69, at 10.

11 Moreover, Defendants point out that no criminal charges were filed against Plaintiffs, and so no
12 claim for malicious prosecution can lie under section 1983. Dkts. 34 and 37. Plaintiffs have cited no
13 authority that allows a malicious prosecution action under section 1983 in a case like this one, where the
14 existence of police reports, but not their content, was mentioned by a third party attempting to persuade a
15 court to take an action in a civil matter. Plaintiffs cite to no binding authority which holds that the
16 institution of state civil administrative proceedings, here via CPS, is enough to constitute “prosecution.” In
17 any event, Defendants here did not institute the proceedings. The evidence in the record indicates that Mr.
18 Brown made the CPS referral before Defendants drafted their reports. Dkt. 46, at 63. There is no
19 evidence that either Defendants Rowe or Holdam sent the police reports to CPS. At best, Defendants’
20 reports contributed to the continuation of the CPS investigation. Plaintiffs have not shown that taking an
21 action that, at best, continues a state civil administrative proceeding is sufficient to support a claim for
22 malicious prosecution under Section 1983. Defendants motion to summarily dismiss Plaintiffs’ malicious
23 prosecution claim, brought under section 1983, should be granted.

24
25 c. Conspiracy to Violate Plaintiffs’ Constitutional Rights by Defendants Rowe
26 and Holdam - First Saucier Inquiry

27 It is unclear upon what the Plaintiffs’ constitutional conspiracy claim is based. Under 42 U.S.C.
28 1985(3) - the Ku Klux Klan Act of 1871- individuals are protected from conspiracies to deprive them of
their legally protected rights. *Sever v. Alaska Pulp Corp.*, 978 F.2d 1529, 1536 (9th Cir. 1992). To bring

1 a claim successfully under section 1985(3), a plaintiff must allege and prove four elements:

2 (1) conspiracy, (2) for the purpose of depriving, either directly or indirectly, any person or
3 class of persons of the equal protection of the laws, or of equal privileges and immunities
4 under the laws, and (3) an act in furtherance of the conspiracy; (4) whereby a person is
either injured in his person or property or deprived of any right or privilege of a citizen of
the United States.

5 *Id.* (internal citations omitted). “Further, the second of these four elements requires that in addition to
6 identifying a legally protected right, a plaintiff must demonstrate a deprivation of that right motivated by
7 some racial, or perhaps otherwise class-based, invidiously discriminatory animus behind the conspirators’
8 action.” *Id.*

9
10 Plaintiffs point to no evidence in the record that Defendants were motivated by racial or other
11 class-based “invidiously discriminatory animus.” To the extent that Plaintiffs bring a conspiracy claim
12 under 42 U.S.C. § 1985(3), it should be dismissed.

13 Also, however, “[i]t is permissible to state a civil cause of action of conspiracy, based on § 1983.”
14 *Cohn v. Norris*, 300 F.2d 24 (9th Cir. 1962). A civil conspiracy is 1) a combination of two or more
15 persons, 2) who, by some concerted action, intend to accomplish some unlawful objective, 3) for the
16 purpose of harming another, 4) which results in damage. *Vieux v. East Bay Ridge Park Dist.*, 906 F.2d
17 1330, 1343 (9th Cir. 1990)(internal citations omitted). “In order to prove a civil conspiracy, the parties,
18 to have conspired, must have reached a unity of purpose or a common design and understanding, or a
19 meeting of the minds in an unlawful arrangement.” *Id.* Plaintiffs cite *Harris v. Roderick*, 126 F.3d 1189
20 (9th Cir. 1997), which was a *Bivens* action arising from the Ruby Ridge shooting in Idaho. Plaintiff there
21 made a claim that federal officials had conspired to deny him his constitutional rights. *Id.* The Ninth
22 Circuit affirmed the denial of the law enforcement officers’ motion on qualified immunity. *Id.*

23
24 To the extent their claim is brought pursuant to section 1983, the Defendants’ motion to summarily
25 dismiss Plaintiffs’ claim for a civil conspiracy to violate their constitutional rights should be granted.
26 Plaintiffs have failed to point to any evidence in the record which shows that Defendants engaged in a
27 concerted action intended to deny them their constitutional rights. Plaintiffs do not dispute that an incident
28 occurred between Plaintiff Jeffrey Crane and L.B. Dkts. 46 at 4-5, and 47, at 2-3. Plaintiffs do not dispute

1 that Defendants are subject to Washington’s mandatory child abuse reporting statute, RCW 26.44.010, *et*
2 *seq.* If Plaintiffs’ version of events is believed, the police reports included some false information.
3 Plaintiffs urge that an improper motive for including this false information can be imputed from the fact
4 that at least one of the Defendants, Holdam, has a personal social relationship with Mr. Brown. The mere
5 existence of a social relationship with Mr. Brown is insufficient evidence that the Defendants worked
6 together with the intent to harm Plaintiffs. In any event, Plaintiffs have failed to show that their
7 constitutional rights were violated by the acts of the individual Defendants here. (See Section B. 4.
8 Causation, below) A conspiracy allegation, even if established, does not give rise to liability under section
9 1983 unless there is an actual deprivation of civil rights. *Woodrum v. Woodward County, Okl.*, 866 F.2d
10 1121, 1126 (9th Cir. 1989)(*citations omitted*).

11
12 d. Second *Saucier* Inquiry as to All Claims

13 In analyzing the second part of the *Saucier* test, the issue is “whether the plaintiff’s constitutional
14 right was clearly established at the time of the injury.” *Boyd* at 780. “For a constitutional right to be
15 clearly established, its contours must be sufficiently clear that a reasonable official would understand that
16 what he is doing violates that right.” *Id.* at 780-781. “In other words, an official who makes a reasonable
17 mistake as to what the law requires under a given set of circumstances is entitled to the immunity defense.”
18 *Id.*

19 i. *Family Unity*

20 Defendants Holdam and Rowe are not entitled to qualified immunity as to Plaintiff Jennifer Crane’s
21 claim for a violation of her right to family unity. Ms. Crane’s constitutional right to family unity with her
22 biological children was clearly established at the time. If Plaintiffs’ version of events is believed, a
23 reasonable official would understand that deciding to issue police reports based not upon the facts of the
24 case, but based on a personal relationship, and including false information of child abuse in them, would
25 violate Plaintiff Jennifer Crane’s right to family unity. Furthermore, Defendants Holdam and Rowe were
26 on notice that it is a crime in the state of Washington to make a false report of child abuse. RCW
27 26.44.060 (4). The Court is sensitive to the potential chilling effect this type of ruling could have, and so
28

1 emphasizes that the ruling is limited to the unique facts here. Mr. Brown had been a member of this
2 extremely small police force just months prior to this incident. At this time, Defendants are not entitled to
3 qualified immunity on Plaintiff Jennifer Crane's claim that her rights to family unity were violated.

4 Even if Plaintiff Jeffrey Crane's right to family unity with L.B. and H.B. were violated, Defendants
5 are entitled to qualified immunity on that claim. A live-in boyfriend's constitutional right to family unity
6 with his girlfriend's children was not clearly established at the time the parties were separated. Plaintiff
7 Jeffrey Crane's claim for violation of the right to family unity should be dismissed.

8
9 Plaintiffs' claim for the right to intimate association suffers from the same defect. Plaintiffs fail to
10 point to any authority that a couple who has lived together for under a year has a constitutionally protected
11 right to intimate association, particularly when balanced with the state's interest in protecting children.
12 Accordingly, no showing has been made that reasonable officers in Defendants' position would realize
13 issuing a child abuse report which included false allegations would violate the child's biological mother's
14 right to intimate association with her boyfriend, the alleged assailant. Defendants are entitled to qualified
15 immunity as to this claim.

16 ii. *Malicious Prosecution and Conspiracy*

17 Taken in a light most favorable to Plaintiffs, the facts alleged do not show the Defendants' actions
18 caused a violation of Plaintiffs' constitutional right to avoid being maliciously prosecuted. Even if they had
19 shown that Defendants' actions violated such a right, the right was not clearly established at the time.
20 Defendants are entitled to qualified immunity on this claim.

21 Plaintiffs have failed to show that there are issues of fact as to whether Defendants conspired to
22 deprive them of their civil rights. Accordingly, no further inquiry under *Saucier*, as to the conspiracy claim
23 is required. *Bingue v. Prunchak*, 512 F.3d 1169, 1173 (9th Cir. 2008).

24 e. Conclusion as to Qualified Immunity on All Claims

25
26 Defendants Holdam and Rowe are entitled to qualified immunity on Jeffrey Crane's claim of right
27 to family unity with L.B. and H.B because he failed to show he had such a right, and his rights were not
28 clearly established at the time. Defendants are entitled to qualified immunity on the Plaintiffs' claim for a

1 violation of their First Amendment right to intimate association, as they were not clearly established.
2 Defendants are likewise entitled to qualified immunity on the malicious prosecution and conspiracy claims.
3 They are not entitled to qualified immunity as to Plaintiff Jennifer Crane’s claim that her right to family
4 unity was violated. Defendants argue that even if they are not entitled to qualified immunity, Plaintiffs can
5 not show that Defendants’ actions caused a constitutional violation.

6
7 4. Causation

8 “In a section 1983 action, the plaintiff must demonstrate that the defendant's conduct was the
9 actionable cause of the claimed injury. To meet this causation requirement, the plaintiff must establish both
10 causation-in-fact and proximate causation.” *Tahoe-Sierra Preservation Council, Inc. v. Tahoe Regional*
11 *Planning Agency*, 216 F.3d 764, 783 (9th Cir. 2000) (citing *Arnold v. IBM Corp.*, 637 F.2d 1350, 1355
12 (9th Cir.1981)).

13 Plaintiffs have failed to show that Defendants Rowe and Holdam’s actions were either the “cause-
14 in-fact” or the “proximate cause” of Jennifer Crane’s separation from her children for a day. Plaintiffs
15 admit that an incident involving Mr. Crane grabbing L.B. around his shoulder/neck area occurred in
16 California. Dkts. 46 at 4-5, and 47, at 2-3. Because the facts of the party opposing qualified immunity to
17 determine whether a constitutional violation could be found are accepted, *Redding v. Stafford Unified*
18 *School Dist. No. 1*, 531 F.3d 1071, 1084, n. 11 (9th Cir. 2008), the Court assumes that Defendants Rowe
19 and Holdam included false information in the police reports. That is, that L.B. had no bruising or marks on
20 his neck and throat, contrary to what was in the reports. Even assuming that Defendants Rowe and
21 Holdam included false information in the police reports, there is no evidence in the record that these
22 reports were given to the Pierce County Superior Court when the ex parte restraining order was issued.
23 The record shows that Mr. Brown mentioned to the Superior Court that the police reports existed and the
24 fact that the reports were being forwarded to the appropriate authorities in California. Dkt. 46, at 71-72.
25 The record does not show that Mr. Brown mentioned the content of the reports. *Id.* There is no evidence
26 in the record that the Pierce County Superior Court had any idea what was in the reports. There is no
27 evidence in the record that the mere existence of these police reports, or that they were being forwarded to
28

1 authorities in California, caused the Superior Court to enter its order which resulted in the separation of
2 Plaintiff Jennifer Crane and her children for a day. Plaintiffs' argument that they are entitled to an inference
3 that the reports lent legitimacy to Mr. Brown's allegations and so were the "cause in fact" and "proximate
4 cause" of Jennifer Crane's separation from her children stretches causation to the breaking point. Even if
5 Plaintiffs' version of events is believed, Plaintiffs have not shown that there are issues of fact as to whether
6 Plaintiff Jennifer Crane's right to family unity with her children was violated by Defendants Rowe and
7 Holdam's conduct.

8
9 Moreover, Plaintiffs have not shown that Defendants Rowe and Holdam's actions were either the
10 "cause-in-fact" or the "proximate cause" of the Crane's intermittent separation from each other during the
11 twenty or so days until the hearing. Plaintiffs have not shown "but for" the police reports the no contact
12 order would not have been issued or would have been vacated earlier. Moreover, it is important to note
13 that the Superior Court did not issue an order prohibiting Mr. and Mrs. Crane from having contact with
14 one another. Plaintiffs argue that the practical result of the no contact order was that the Cranes were
15 separated because when Ms. Crane had her son, Mr. Crane could not be around L.B. and, therefore, Mrs.
16 Crane. Even if it could be said that the original ex parte no contact order resulted in Ms. Crane having to
17 choose to be separated from Mr. Crane, the chain of causation is simply stretched too thin. Plaintiffs have
18 failed to show that Defendants Rowe and Holdam's actions violated Plaintiffs' constitutional right to
19 intimate association.

20 Plaintiffs argue that the Court orders separating Mrs. Crane from L.B. for a day, and the
21 intermittent separation of the Plaintiffs, was not the only result of the filing of the reports. Plaintiffs argue
22 that as a result of the issuance of the police reports, a CPS investigation began. Plaintiffs have failed to
23 point to any constitutional right that was violated as a result of the CPS investigation. Plaintiffs' argument
24 that the CPS investigation amounted to malicious prosecution under section 1983 should be dismissed as
25 barred by the availability of a state remedy as stated in Section B. 3. b. of this opinion..

26 27 5. *Conclusion on Plaintiffs' Federal Claims*

28 Defendants motion to summarily dismiss Plaintiffs' federal claims should be granted. Plaintiffs

1 failed to oppose Defendants’ motion to dismiss the abuse of process claim. Plaintiffs have not shown that
2 there are material issues in dispute as to whether Defendants’ conduct violated their constitutional rights to
3 family unity and intimate association. Plaintiffs’ section 1983 claims of malicious prosecution and
4 conspiracy to deprive them of their constitutional rights should be dismissed because Plaintiffs failed to
5 show that their constitutional rights were violated by the individual Defendants’ acts. Plaintiffs’ federal
6 claims against Defendants Rowe and Holdam should be dismissed.

7 **C. STATE CLAIMS**

8 1. *Violation of RCW 26.44.060*

9
10 Under Washington State’s mandatory child abuse reporting statute, RCW 26.44.030(1)(a), when
11 any law enforcement officer “has reasonable cause to believe that a child has suffered abuse or neglect, he
12 or she shall report such incident, or cause a report to be made, to the proper law enforcement agency” or
13 to CPS. RCW 26.44.060 provides,

14 (1)(a) Except as provided in (b) of this subsection, any person participating in good faith in
15 the making of a report pursuant to this chapter or testifying as to alleged child abuse or
16 neglect in a judicial proceeding shall in so doing be immune from any liability arising out of
17 such reporting or testifying under any law of this state or its political subdivisions. . . .

18 (5) A person who, in good faith and without gross negligence, cooperates in an
19 investigation arising as a result of a report made pursuant to this chapter, shall not be
20 subject to civil liability arising out of his or her cooperation.

21 Plaintiffs acknowledge that there is no explicit private right of action under RCW 26.44.060, but
22 argue that a civil right of action should be implied if the statute is violated by the inclusion of false
23 information in a report. Dkt. 45. To determine whether a statute creates an implied cause of action,
24 Washington courts use a three-part test: “(1) whether the plaintiff is within the class for whose especial
25 benefit the statute was enacted, (2) whether legislative intent, explicitly or implicitly, supports creating or
26 denying a remedy, and (3) whether implying a remedy is consistent with the underlying purpose of the
27 legislation.” *Sheikh v. Choe*, 156 Wash.2d 441, 457 (2006).

28 Here, there is no showing that legislative intent supports implying the cause of action urged here.
The structure of the statute supports this contention. The legislature clearly contemplated and included a
criminal sanction for a person who “intentionally” and in “bad faith” makes a false report of alleged abuse.

1 RCW 26.44.060 (4). Conversely, the legislature provided civil immunity for a party who in “good faith”
2 makes a report of alleged child abuse, or “who in good faith and without gross negligence, cooperates in
3 an investigation arising as a result of a report.” RCW 26.44.060(1)(a) and (5). The legislature went so far
4 as to deny civil liability protection to a party who was convicted criminally under RCW 26.44.060(4), thus
5 providing a remedy for victims in that circumstance, but made no such exclusion in other contexts. RCW
6 26.44.060(1)(b). There is no support for the notion that there is legislative support for implying a civil
7 cause of action out of this statute. Nor is there a showing that implying a remedy here is consistent with
8 the underlying purpose of this section of the legislation.

9
10 Defendants motion for summary dismissal of Plaintiffs’ claim under RCW 26.44.060 should be
11 granted. A private right of action should not be implied under the statute. Plaintiffs offer no authority to
12 support their argument that the Court should imply a cause of action under this statute because the
13 Defendants allegedly spoiled evidence by losing or failing to produce the pictures of L.B.¹ Any claim based
14 on making and filing of an intentionally false report would be simply a common law tort action, where the
15 statute sets the standard of ordinary care under a negligence per se theory. In any event, Plaintiffs’ claim
16 under RCW 26.44.060 should be dismissed.

17 2. *Negligence, Malicious Interference with Family, Malicious Prosecution*

18 Plaintiffs argue in their response that their negligence, malicious interference with family and
19 malicious prosecution claims against Defendants Rowe and Holdam should not be dismissed. Dkt. 45.
20 Defendants point out in their Replies that no such claims were made against them in the Complaint, and
21 their original motions did not address these claims. Defendants are correct. These claims are the subject
22 of a motion to amend the Complaint. Defendants’ motions should not be denied on this basis.
23

24
25 **D. CONCLUSION ON MOTIONS FOR SUMMARY JUDGMENT**

26 Defendants’ motions for summary dismissal of the claims asserted against them in the current
27

28 ¹The Court notes that later pleadings also refer to an audio tape of an interview with L.B. that has allegedly been lost
or destroyed, but the audio tape was not the subject of this motion. See Dkt. 53, at 14.

1 Complaint should be granted.

2 This case appears to be fallout from a divorce case - a divorce case gone wild. The only federal
3 nexus shown is that peripheral players - Defendants Holdam and Rowe - were, arguably, acting under the
4 color of law for section 1983 purposes during their involvement with the Brown dissolution disputes, but
5 the section 1983 claims are not supported by the evidence.

6 The remaining federal claims are those made against the City of Roy, who is not a movant here.

7 Pursuant to 28 U.S.C. § 1367(c), district courts may decline to exercise supplemental jurisdiction
8 over state law claims in certain circumstances. *See Aciri v. Varian Associates, Inc.*, 114 F.3d 999, 1001
9 (9th Cir. 1997)(while discretion to decline to exercise supplemental jurisdiction over state law claims is
10 triggered by the presence of one of the conditions in § 1367(c), it is informed by the values of economy,
11 convenience, fairness, and comity). Parties should be aware, that if all federal claims are dismissed, this
12 Court will consider the question of whether to retain supplemental jurisdiction over any state law claims.
13

14 **E. MOTION TO STRIKE**

15 Defendant Holdam moves to strike paragraphs 2, 3, 8, 9, 11, and 14-17 of Jennifer Crane's
16 Declaration (Dkt. 46) as "inadmissible hearsay, opinion and conclusory allegations." Dkt. 59. Defendant
17 Holdam moves to strike portions of the Declaration of Sergeant Lantz (Dkt. 49) as hearsay. *Id.*
18 Defendant Rowe also moves to strike portions of Plaintiffs' declarations (Dkts. 46 and 47), and the
19 Declaration of Sergeant Lantz (Dkt. 49). Dkt. 58.

20 Defendants' motions to strike (Dkt. 58 and 59) should be granted, in part and denied, in part. The
21 Court is aware that discovery in this case is in the early stages, as so takes an expansive view of what
22 constitutes hearsay. Parties are cautioned that this ruling is for the purposes of this motion alone, and does
23 not necessarily apply to later motions and proceedings.

24 Portions of paragraphs 2, 3, 8, 9, 11, and 14 of Jennifer Crane's Declaration (Dkt. 46) that contain
25 hearsay should be stricken. This includes references to Terry Brown's first marriage (paragraph 2),
26 statements allegedly made by the now deceased City of Roy Chief of Police (paragraph 3), allegations as to
27 what Defendants Rowe and Holdam did or did not observe on L.B. (paragraph 8), statements about the
28

1 personal relationships among people on the City of Roy police force and fire department (paragraph 9), in
2 court statements attributed to Plaintiffs' lawyer and Terry Brown (paragraph 11), and statements attributed
3 to Quintin Page, the CPS case worker (paragraph 14). The motion is denied as to other statements in
4 those paragraphs and as to paragraphs 15-17 of Jennifer Crane's Declaration. Defendant Rowe's motion
5 to strike portions of Plaintiff Jeffrey Crane's Declaration (Dkt. 47) should be granted as it contains
6 inadmissible hearsay. The portions of these declaration containing hearsay were not considered.

7
8 Defendants motion to strike portions of the Declaration of Sergeant Bruce Lantz (Dkt. 49) should
9 be granted. Paragraph 6, the first two sentences of paragraph 7, paragraph 8, the second sentence of
10 paragraph 9, and paragraph 10 are inadmissible hearsay and should be stricken. Exhibits A and B contain
11 hearsay and were not considered for the truth of the matters asserted therein. Exhibits E and F to the
12 Lantz Declaration were the transcripts of Rowe and Holdam's interview with Sergeant Lantz, and for the
13 purposes of this motion only, should be considered as party opponent admissions pursuant to Fed. R. of
14 Evidence 801 (d)(2).

15 **III. ORDER**

16 Therefore, it is hereby, **ORDERED** that:

- 17 • Defendant Rowe's Motion for Summary Judgment re: Immunity (Dkt. 34) is **GRANTED**;
18 Plaintiffs' federal claims against Defendant Rowe for violations of their constitutional rights to
19 family unity and intimate association **ARE DISMISSED**; Plaintiffs federal claims against
20 Defendant Rowe for abuse of process, malicious prosecution, and conspiracy to violate their
21 constitutional rights **ARE DISMISSED**; Plaintiffs' claim against Defendant Rowe under RCW
22 26.44.060 **IS DISMISSED**;
- 23 • Defendant Holdam's Motion for Summary Judgment (Dkt. 37) is **GRANTED**; Plaintiffs' federal
24 claims against Defendant Holdam for violations of their constitutional rights to family unity and
25 intimate association **ARE DISMISSED**; Plaintiffs federal claims against Defendant Holdam for
26 abuse of process, malicious prosecution, and conspiracy to violate their constitutional rights **ARE**
27 **DISMISSED**; Plaintiffs' claim against Defendant Holdam under RCW 26.44.060 **IS DISMISSED**;

- 1 • Defendant Holdam and Rowe's motions to strike (Dkt. 58 and 59) are **GRANTED, IN PART,**
2 **and DENIED, IN PART** as stated above; and
- 3 • The Clerk is directed to send uncertified copies of this Order to all counsel of record and to any
4 party appearing *pro se* at said party's last known address.

5 DATED this 22nd day of September, 2008.

6
7 
8 ROBERT J. BRYAN
9 United States District Judge